

Natural Hazards Review

An Agent-Based Modeling Approach to Protective Action Decision-Related Travel During Tornado Warnings --Manuscript Draft--

Manuscript Number:	NHENG-1783R1	
Full Title:	An Agent-Based Modeling Approach to Protective Action Decision-Related Travel During Tornado Warnings	
Manuscript Region of Origin:	UNITED STATES	
Article Type:	Technical Paper	
Section/Category:	Engineering	
Manuscript Classifications:	Disaster warning systems; Hurricanes, tornadoes, and cyclones; Natural disasters; Simulation and modeling	
Funding Information:	National Oceanic and Atmospheric Administration (NA16OAR4320115)	Joshua J. Hatzis
Abstract:	<p>Tornadoes represent a significant threat to life and property and tend to evoke protective action in most people. Studies have suggested that many people travel to the nearest storm shelter or flee the area, rather than sheltering-in-place as recommended by the National Weather Service. While shelter-in-place is the recommendation of the National Weather Service, for tornado safety, few studies have quantified the risk reduction when compared to traveling to a storm shelter or fleeing the area. To address this knowledge gap, we developed an agent-based model, the Tornado Warning-Induced Shelter, Travel, and Evacuation Response Agent-Based Model (TWISTER ABM), to simulate protective action behaviors in the city of Norman, Oklahoma under eight protective action scenarios including: (1) everyone who responds to the warning (responders) seeks refuge in the nearest sturdy building (seek refuge), seeks shelter in a FEMA-rated shelter (seek shelter), or flees the area, (2) all responders flee the area, (3), all responders seek refuge (shelter-in-place), (4) all responders seek shelter, (5) all agents flee the area, (6) all agents seek refuge, (7) all agents seek shelter, (8) all agents do nothing. We found that, for an EF5 tornado hitting Norman at rush hour, the overall fatality rates by protective action type were 0.6% for those who took no action, 0.3% for those who sought refuge, 1.5% for those who sought shelter, and 1.1% for those fleeing the area. We also found that fatality rates were reduced by a factor of 6.6 for scenario 6 (shelter-in-place) over scenario 7 (travel to a FEMA-rated shelter). We believe that models such as TWISTER ABM can be used by the NWS and Emergency Managers in their attempts at communicating the effectiveness of shelter-in-place.</p>	
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Opposed Reviewers:		
Additional Information:		
Question	Response	
The journal requires that all submissions fall within its aims and scope, explained here . Please explain how your submission fits the journal's aims and scope.	We believe that this manuscript is appropriate for publication by Natural Hazards Review because it contains original research related to a natural hazard (tornadoes) and its interaction with society through tornado warning response. The focus on travel behavior is also relevant from a civil engineering perspective. This research also has	



An Agent-Based Modeling Approach to Protective Action Decision-Related Travel During Tornado Warnings

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Abstract

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Tornadoes represent a significant threat to life and property and tend to evoke protective action in most people. Studies have suggested that many people travel to the nearest storm shelter or flee the area, rather than sheltering-in-place as recommended by the National Weather Service. While shelter-in-place is the recommendation of the National Weather Service, for tornado safety, few studies have quantified the risk reduction when compared to traveling to a storm shelter or fleeing the area. To address this knowledge gap, we developed an agent-based model, the Tornado Warning-Induced Shelter, Travel, and Evacuation Response Agent-Based Model (TWISTER ABM), to simulate protective action behaviors in the city of Norman, Oklahoma under eight protective action scenarios including: (1) everyone who responds to the warning (responders) seeks refuge in the nearest sturdy building (seek refuge), seeks shelter in a FEMA-rated shelter (seek shelter), or flees the area, (2) all responders flee the area, (3), all responders seek refuge (shelter-in-place), (4) all responders seek shelter, (5) all agents flee the area, (6) all agents seek refuge, (7) all agents seek shelter, (8) all agents do nothing. We found that, for an EF5 tornado hitting Norman at rush hour, the overall fatality rates by protective action type were 0.6% for those who took no action, 0.3% for those who sought refuge, 1.5% for those who sought shelter, and 1.1% for those fleeing the area. We also found that fatality rates were reduced by a factor of 6.6 for scenario 6 (shelter-in-place) over scenario 7 (travel to a FEMA-rated shelter). We believe that models such as TWISTER ABM can be used by the NWS and Emergency Managers in their attempts at communicating the effectiveness of shelter-in-place.

Keywords: Agent-based modeling, tornado warning and response, travel, GIS

51 Practical Applications

52 Tornadoes are dangerous windstorms that can cause serious injury or death to people who do not
53 take protective action. The National Weather Service states that sheltering-in-place is the safest
54 form of protective action, but no studies to date have shown how much it can reduce casualties.
55 We developed an agent-based model to study how changes in protective action type can
56 influence the fatality rate (fatalities per 1,000 residents) caused by a tornado in the city of
57 Norman, Oklahoma. We found that, for an EF5 tornado hitting Norman at rush hour, the overall
58 fatality rates, for all model runs, were lowest for agents who sheltered-in-place (0.3%) and
59 highest for those who traveled to public shelters (1.53%). We also found that fatality rates were
60 lowest when all agents sheltered-in-place (0.24%) and highest when every agent responding to
61 the warning traveled to public shelters (1.54%), a 6.6x reduction for shelter-in-place. We believe
62 that models such as TWISTER ABM can be used by the NWS and Emergency Managers in their
63 attempts at communicating the effectiveness of shelter-in-place.

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70 Introduction

71 Tornadoes are violent storms with wind speeds potentially exceeding 320 km/h. Tornadoes are
72 capable destroying even sturdy buildings, crumpling mobile homes, flipping cars and trucks, and
73 lofting people into the air (Edwards 2021). As a result of the extreme danger posed by tornadoes,
74 the National Weather Service (NWS), Federal Emergency Management Agency (FEMA), and
75 the American Red Cross all recommend taking immediate protective action in the event of a
76 tornado warning. The primary recommendation is to shelter-in-place (in an interior room on the
77 lowest level of the building or in a specially constructed storm shelter), if inside a sturdy
78 building, or to drive to the nearest sturdy building, if outside, in a vehicle, or in a mobile home as
79 even weak tornadoes can potentially be deadly in those circumstances (Schmidlin 1997;
80 Schmidlin et al. 2002; Farley 2007; Edwards 2021).

81 Longer distance travel, such as to flee the area or travel to a non-local public shelter, is generally
82 not recommended as vehicles can be dangerous during tornadoes. While the number of motor
83 vehicle fatalities in tornadoes in the US is low (8-9% according to studies by Paulikas and
84 Schmidlin (2017) and Fricker and Friesenhahn (2022)), vehicles provide little protection against
85 tornado-strength winds or large debris. Wind speeds as low as 139 km/h may roll or loft vehicles
86 (Paulikas et al. 2016; Paulikas and Schmidlin 2017), falling debris can crush vehicles (Schmidlin
87 2009) and wind-launched projectiles can pierce vehicles causing injury or death (Blair and
88 Lunde 2010). Vehicles can and have been safely used to flee from tornadoes (Carter et al. 1989;
89 Duclos and Ing 1989; Daley et al. 2005); however, tornadoes can suddenly change direction
90 (Nixon and Allen 2021), their full circulation is not always visible (Wurman et al. 2014), and
91 debris can be launched from significant distances (Snow et al. 1995; Black et al. 2019) making it
92 difficult to know one is in a safe position relative to the tornado. In addition, travel on limited

93 access roads (e.g., interstates) can prevent immediate escape from an approaching tornado (Blair
94 and Lunde 2010), and heavy traffic can result in slow movement or grid-locked roads potentially
95 placing hundreds of vehicles in harm's way (Garfield and Smith 2014; Hatzis and Klockow-
96 McClain 2022).

97 Despite the NWS recommendations, many people take to the roads to drive to public shelters or
98 evacuate. A study by Hammer and Schmidlin (2002) on responses to the May 3, 1999 Oklahoma
99 City tornado found that 21% of the respondents reported driving to a shelter, someone else's
100 home or to somewhere outside the at risk area. Another study by Sherman-Morris (2010) of
101 university student responses to a 2008 tornado warning in Mississippi found that 11.1% of
102 students reported driving somewhere else after the warning was issued. A number of behavioral
103 intent surveys have had similar findings, although these are not always indicative of actual
104 responses (Sorensen 2000). Among surveyed residents of Calgary, Canada, Durage et al. (2014)
105 found that 16.6% of those at home said they would leave the home in search of a neighborhood
106 shelter or to flee the area, while 58% of those on the road said they would flee the area. A similar
107 survey of residents of Austin, Texas by Schultz et al. (2010) found that among those at home
108 18% said they would leave home to get out of the tornado's path while 39% of those driving said
109 they would stay in the car and drive away from the tornado. A final nationwide survey by
110 Ripberger et al. (2015), found that while the intended response rate to tornado warnings
111 increased as tornado intensity increased (77% (EF0) to 95% (EF5)) so to did the likelihood that
112 people intended to leave home to find a shelter or flee the area in response (11% (EF0) to 39%
113 (EF5)).

114 While shelter-in-place is the recommendation of the NWS, for tornado safety, it is unclear
115 exactly how much it reduces tornado risk relative to travelling to a local storm shelter or fleeing

116 the area. One way to assess this difference is through the simulation of protective action
117 behaviors and hazard impacts. Evacuation modelling has been used to simulate evacuations in
118 response to many types of hazards including tsunamis, hurricanes, wildfires, and chemical spills
119 (Chen et al. 2006; Beloglazov et al. 2016; Wang et al. 2016; Watts 2018). In such models,
120 evacuees travel via pedestrian or road networks from their position at outset of the hazard to
121 some safe location, either in a building or out of the at-risk area. These models rely on detailed
122 transportation networks and are used to determine variables such as (1) the evacuation clearance
123 time for an evacuation (Zockaie et al. 2014; Wang et al. 2016; Kimms and Maiwald 2018), (2)
124 the influence of mitigation efforts, such as staged (phased) evacuations (Zhang et al. 2014), and
125 contraflow (Wolshon 2001), on evacuation clearance time, (3) as well as potential casualties
126 among evacuees who are unable to complete their trip in time (Wang et al. 2016).

127 To assess the question of the effectiveness of the shelter-in-place paradigm, we have developed
128 one such agent-based modeling framework for studying protective action behaviors in response
129 to tornado warnings. We use this model to perform a case study of a violent tornado hitting a
130 community within the city of Norman, Oklahoma, during rush hour, to show how the shelter-in-
131 place paradigm reduces both fatalities, and the time require to take protective action, when
132 compared to other safety paradigms (e.g., evacuation or travel to storm shelters that are Federal
133 Emergency Management Agency (FEMA) rated to withstand EF5 level winds).

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135 Development of tornado warning-induced shelter, travel and evacuation
136 response agent-based model (TWISTER ABM)

137 The Tornado Warning-Induced Shelter, Travel, and Evacuation Response Agent-Based Model
138 (TWISTER ABM) was designed as a modification to the Agent-Based Tsunami Evacuation
139 Model (ABTEM) by Wang et al. (2016). ABTEM was designed in the NetLogo Agent-Based
140 Modeling (ABM) platform (Wilensky 1999), a free open-source software that has an easy to
141 learn programming language and is on its way to becoming a standard tool in the development of
142 ABMs (Thiele et al. 2012). NetLogo allows users to simulate multiple agent types at once and
143 define many parameters that can be explored to identify emergent phenomenon and enables them
144 to visualize these phenomena over time (Railsback et al. 2006). NetLogo is well suited to
145 community-scale evacuation modeling due to its ability to ingest GIS data and to study agent
146 interactions which can lead to emergent behavior (Pan et al. 2007; Wang et al. 2016). In the
147 ABTEM, Wang et al. (2016) simulate an evacuation of the city of Seaside, Oregon from a near-
148 field tsunami caused by an earthquake on the Cascadia Subduction Zone. The agents choose to
149 evacuate, either on foot or by car, to a horizontal or vertical tsunami shelter. A number of
150 parameters control the agents' speeds as well as the percentage choosing to evacuate on foot or
151 by car and the evacuation wait time. All travel in the model is by the road network with all roads
152 considered one-way with one lane and a constant speed limit of 55 km/h. Following Wang et al
153 (2016) we assume the roads remain clear throughout the evacuation and that there are no
154 accidents. Travel by car is governed by the General Motors (GM) car-following model (Chandler
155 et al. 1958; Herman et al. 1959). We set the model parameters as in Mostafizi et al (2017) to
156 account for the reduced perception-reaction time (due to alertness) and increased acceleration
157 and deceleration rates common during an emergency. The ABTEM has been used to study how

158 fatalities vary by dominant evacuation mode (on foot or by car) (Mostafizi 2016; Wang et al.
159 2016), the effectiveness of vertical tsunami evacuations (Mostafizi et al. 2018, 2019) and
160 unplanned network disruptions due to a tsunami (Mostafizi 2016; Mostafizi et al. 2017).

161 In the TWISTER ABM we consider how agents (hereafter, all references to agents will refer to
162 all simulated persons within the model) travel and shelter or evacuate in response to a tornado
163 warning. To do this, we performed extensive modifications to the ABTEM, including to the
164 hazard, decision-making and fatality models. We also significantly modified the population
165 distribution to represent the daily migration between home, work, play and errands and added
166 background traffic to represent the impact of time of day on travel times. Like the ABTEM,
167 TWISTER ABM has many parameters that can be controlled to test differences in fatality rate
168 (per 1000 persons) or evacuation times due to factors such as the time of day, the amount of lead
169 time before the tornado hits, the magnitude, width and speed of the tornado, and the number of
170 available Federal Emergency Management Agency (FEMA) rated shelters (shelters that can
171 withstand even the strongest tornadoes with winds exceeding 321.9 km/h (those rated five on the
172 Enhanced Fujita (EF) scale)) (McDonald and Mehta 2006; FEMA 2021). Fig. 1 shows a
173 screenshot of the NetLogo simulation environment. In Fig. 1, grey shading represents the
174 damage path of the tornado with darker color cells experiencing higher wind speeds with a black
175 tornado icon representing the current position of the center of the tornado, small squares
176 represent buildings that are not FEMA-rated shelters (called refuges hereafter), large squares
177 represent FEMA-rated shelters (called shelters hereafter), stars represent evacuation points, small
178 x's represent residents who have been killed by the tornado, flags represent residents who have
179 successfully evacuated, dots represent residents who are taking no action, circles represent
180 residents who are monitoring the situation, small triangles represent residents who are travelling

181 to refuge, large triangles represent residents who are traveling to shelter, and arrow heads
182 represent residents who are evacuating.

183 In the current version of the model, we assume that roads impacted by the tornado are navigable;
184 however, it is entirely possible that sections of the road could be damaged by the tornado or
185 covered in debris making them impassable (Bohonos and Hogan 1999). Like ABTEM,
186 TWISTER ABM does have a functionality to break road network links to simulate network
187 disruptions and this may be explored in future studies. As in ABTEM, all resident agents are
188 assumed to be autonomous and heterogenous with respect to their characteristics. All agent
189 choices are influenced by internal characteristics (*e.g.*, age, race) and the environmental cues
190 (*e.g.*, seeing or hearing the tornado) and their movement is influenced by agent interactions along
191 the road network. Agent demographics are based on the American Community Survey (ACS)
192 from the U.S. Census Bureau for the city of Norman, Oklahoma in 2019
193 (<https://data.census.gov>). Agents' decisions can change throughout the simulation; however,
194 agents who choose to take protective action (seek protection in the nearest available sturdy
195 building (*i.e.*, not a mobile home) (seek refuge), seek protection in the nearest available building
196 that is a FEMA-rated shelter (seek shelter), or flee the area (evacuate)) rarely change their
197 decisions. The agents' ability to make protective action decisions during a tornado warning is
198 based on responses from the Severe Weather and Society (WX Survey), a survey issued since
199 2017 where a representative sample of U.S. adults are asked recurring questions regarding
200 forecast and warning reception, comprehension, and response, as well as one-time questions
201 about important climate or weather topics such as weather impacts and severe weather
202 climatology (Ripberger et al. 2019) (see Appendix 2 for more details). See Table 1 for a listing
203 of key variables for agents. The primary outputs of the model are the fatality count, duration and

204 distance of trips to refuges, shelters, and evacuation points, and the time required to reach the
205 protective action destination. We chose to focus on fatalities over other injuries as this was the
206 focus of the ABTEM (Wang et al. 2016; Mostafizi et al. 2017). Each model run begins with the
207 setup of the model world and the issuance of a tornado warning, agents then proceed to make a
208 decision regarding the type of protective action they take (if any) and then move towards their
209 chosen destination. The model run ends with the dissipation of the tornado (see Fig. 2).

210 Study area and hazard scenario

211 This study takes place in the city of Norman in central Oklahoma. Norman is a city with an area
212 of 463 km² and an estimated 2019 population of 124,880. The population of Norman is
213 predominantly white (77.8%), non-Hispanic (91.5%) and in the middle class (median household
214 income around \$58,000) (U.S. Census Bureau 2019). We chose 2019 as the sample year for
215 demographic information as it falls within the available years of weather survey data (2017-
216 2021) (Ripberger et al. 2020a, b, c, d, 2021). Norman is in an area of high risk for tornadoes
217 (Gensini and Brooks 2018; Moore and DeBoer 2019), including violent (EF4-5) tornadoes
218 (Doswell et al. 2012; Hatzis et al. 2019) so it was well suited for this study. According to the
219 National Weather Service (NWS), it has been directly impacted by tornadoes 31 times since
220 1890, including three EF4 tornadoes in 2010 and 2019 (NWS 2020a). The neighboring city of
221 Moore has been impacted 23 times since 1890, including two EF5 tornadoes in 1999 and 2013
222 (NWS 2020b) that impacted populated areas causing many fatalities (Brooks and Doswell 2002;
223 Burgess et al. 2014). Due to computational constraints, we restricted our study area to a 32.1 km²
224 area in western Norman surrounding the I-35 corridor (see
225 Fig. 3).

226 The deadliest tornado to hit the Oklahoma City metropolitan area occurred in the early evening
227 of May 3, 1999. On this day, a 1.6 km wide EF5 tornado (with Doppler measured wind speeds of
228 484.4 km/h (Edwards 2021)) tracked 59.5 km across the Oklahoma City area causing 36 direct
229 fatalities in the communities of Bridge Creek, Newcastle, Oklahoma City, Moore, Del City, and
230 Midwest City (NWS 1999; Speheger et al. 2002). Since this tornado passed within 2.7 km of
231 Norman, it could have easily impacted the city (NWS 1999). In this study we imagine a case
232 where a tornado of the same width (1.6 km), magnitude (EF5), and ground speed (45.1 km/h) as
233 the May 3, 1999 Oklahoma City tornado, hits western Norman during rush hour (1700).

234 Monte Carlo simulation

235 Many components of TWISTER ABM are stochastic in nature to account for uncertainties in the
236 way people make protective action decisions during tornado warnings, the actual location of
237 people throughout the city at a given hour, and the location of storm shelters (the locations of
238 homes with personal storm shelters is unknown and there are no official public shelters within
239 the city of Norman). To capture this stochasticity, we conduct a series of 20 Monte Carlo
240 simulations for each experiment (see Appendix 1 for the justification of using 20 simulations)
241 using the Behavior Space module in NetLogo (Wilensky 1999).

242 Model components

243 The model requires many data sets including building points (centroids of buildings including
244 data about the maximum EF level wind the building can withstand and the municipal zone the
245 building falls within), terminal network points (points along the road network beyond which the
246 agent will be considered safely evacuated), road network, park land (polygons representing
247 municipal parks), agent demographics, EF wind field (percentage of a tornado's area

248 experiencing winds at each EF level), milling time (waiting time before an agent makes a
249 decision), road usage (frequency with which each road type (e.g., interstate, arterial) is used),
250 mean tornado width, hourly probability of location, probability of tornado warning reception,
251 comprehension, and response, probability of taking protective action. The derivation of each of
252 these data sets is described in the Supplemental Information. The model itself consists of five
253 submodels: population distribution, travel and background traffic, decision-making and
254 protective action, fatality, and tornado hazard which are described below. See Appendix 2 for
255 more details on the data sets used by the model.

256 Population distribution and normal movement

257 The number of people located in a community varies throughout the day, week, and seasons as
258 people travel to work, visit friends, spend time outdoors, take vacations, run errands, etc. To take
259 into account these daily migration patterns, the initial locations of the agents are based on the
260 simulated time of day and the typical daily movement patterns of residents of the southern and
261 midwestern U.S. according to the American Time Use Survey (ATUS). Agents are assigned an
262 initial location at random based on where the ATUS results say people are located (e.g., at work,
263 home, etc.) (see full details in Appendix 3).

264 Agents are also assigned a secondary location that the agent will head towards at a random
265 model time step (between 0 and 3600) if they do not decide to take protective action first. The
266 secondary location is similarly selected via a weighted random draw only it is based on the
267 ATUS probabilities for the hour *following* the simulation. If the agent's initial location is on the
268 road they will immediately head towards the secondary location, otherwise they will remain
269 stationary until either the random time step is reached, or the agent decides to take protective
270 action.

271 According to the 2020 U.S. census, the adult population (18 years of age and older) of the study
272 area is 23,111 persons. However, due to computational constraints of NetLogo, with respect to
273 agent-to-agent interactions, we have chosen to limit the number of agents simulated to 4000 (see
274 Appendix 4 for more details on the justification for limiting the number agents to 4000).

275 Travel and background traffic

276 Travel in the TWISTER ABM is very similar to that described by the original agent-based
277 tsunami evacuation model (Wang et al. 2016). Agents mostly travel by car along a simplified
278 road network as they move from building to building or towards an evacuation point (one of the
279 terminal network points) (see full details regarding road network travel in Appendix 5).

280 While most travel occurs via car along the road network agents must travel on foot between
281 buildings or outdoor points and the road network. Additionally, travel was on foot if the
282 destination was closer on foot than via the road network. Travel was limited to by car and on foot
283 as public transportation is of limited use in a tornado evacuation given the limited number of
284 routes and frequent stops for public transportation and the short lead time of tornadoes (less than
285 15 minutes on average (Strader et al. 2021)). Additionally a study on mobile home residents in
286 the southern US by Schmidlin et al. (2009) suggested people will drive to shelters if they are
287 further than 200 m and walk otherwise. Pedestrian speeds follow the logic of Wang et al. (2016)
288 and are assigned to each agent based on a random draw from a normal distribution where the
289 mean speed is 5.4 km/h (corresponding to a fast walk) and the standard deviation is 0.7 km/h
290 yielding a typical range from a slow walk (3.6 km/h) to slow run (7.2 km/h).

291 We add background traffic agents to the road network to represent cars that are on the road but
292 not participating in the evacuation (e.g., passing through the study area). Due to computational
293 restraints, we were unable to simulate the full population of the city of Norman and adding

294 background traffic was a simple way to adjust evacuation times during rush hour and other busy
295 traffic periods. The background traffic agents start at one terminal network point on a road and
296 typically travel to the opposite terminal network point on the same road, however 20% will
297 choose a random alternate terminal point as their destination. The waiting time for the next
298 background traffic agents to be added to the road network varies according to the following
299 equation.

$$300 \quad w_h = \text{floor} \left(w_{pt} \left(\frac{p_{pt}}{p_h} \right) \right) \quad (1)$$

301 where w_{pt} is the pre-defined waiting time at the peak traffic time, p_{pt} is the percentage of agents
302 who are on the road at the peak traffic hour, and p_h is the percentage of agents who are on the
303 road at the simulated hour. For these simulations, we assume the tornado warning is issued on a
304 weekday when the typical peak traffic hour is 1700 LT. We set w_{pt} to 10 s as multiple tests have
305 indicated that a waiting time of 10 s yields a reasonable rush hour traffic pattern. The
306 background traffic agents neither respond to the tornado warning nor are impacted by the tornado
307 hazard but instead act only as a barrier for the movement of the agents to represent how the time
308 of day can influence traffic levels and thus the potential time required to take protective action.

309 Decision-making and protective action

310 The tornado warning decision making process is a complex social process that begins with the
311 issuance of a tornado warning by the National Weather Service (NWS) and ends with the public
312 making a decision about whether or not to take protective action and which action to take if any
313 (Brotzge and Donner 2013). The agent goes through a five-step process to make their protective
314 action decision: (1) assesses the credibility of the threat as well as their ability to take action and
315 the efficacy of such action, (2) checks to see if they receive the warning, (3) attempts to

316 understand the warning and the risk to their life, (4) decides whether to respond or not, and (5)
317 decides the protective action to take, if any (Brotzge and Donner 2013). Each decision is treated
318 as a random weighted draw from a set of decisions based on their attendant probabilities. For
319 example, if an agent has a 90% chance of receiving a tornado warning they would perform a
320 weighted random draw where 90% of the time they would receive the warning and 10% of the
321 time they would not.

322 Agents who have decided to take protective action then make a second decision regarding the
323 type of action to take: monitor the situation, seek refuge, seek shelter, or evacuate. TWISTER
324 ABM allows for eight different scenarios regarding the type of protective action each agent
325 takes: (1) everyone who responds to the warning (responders) seeks refuge, seeks shelter, or
326 evacuates, (2) all responders evacuate, (3), all responders shelter-in-place (seek refuge only), (4)
327 all responders seek shelter only, (5) all agents evacuate, (6) all agents shelter-in-place, (7) all
328 agents seek shelter, (8) all agents do nothing. Scenario 1 represents the normal situation where
329 people have a choice in which action they take (Ripberger et al. 2019), while the other scenarios
330 represent extreme cases where everyone either has a choice between doing nothing and one
331 specified action or everyone responds to the warning in one specified way.

332 The agents make one final decision as they are travelling towards their protective action
333 destination. If they see the tornado directly ahead of them (within 5 km), and it appears closer
334 than the distance to their destination, they make a decision on whether to continue to their
335 destination along their current route or to change the route to their destination or their destination
336 itself. We assume the tornado is visible at a distance of 5 km as the average human can see about
337 5 km due to the Earth's curvature (Burke 2020) and that obstruction due to rainfall or hail might
338 limit sight beyond the horizon (Edwards 2021)). To make this decision they perform a random

339 binary draw weighted by their risk aversion parameter. If they draw ‘yes’, they attempt to find a
340 new route to their chosen destination that avoids the tornado. If such a route cannot be found,
341 they turn around and choose a new destination in the opposite direction of the tornado. See
342 Appendix 6 for more details about the decision-making process.

343 Tornado hazard

344 The tornado hazard in TWISTER ABM is simulated as a separate agent that moves across the
345 study area impacting buildings and resident agents as it moves. The tornado hazard is comprised
346 of the agent (representing the center of the tornado) and its attendant wind field. The wind field
347 decreases in intensity away from the agent until it reaches the tornado’s maximum radius and the
348 proportion of the wind field at each intensity level (EF-scale) is described by the Nuclear
349 Regulatory Commission’s (NRC) tornado wind field model (Ramsdell et al. 2007). In the NRC
350 model, only a fraction of the area of a tornado is covered by the strongest winds. For example,
351 for an EF5 tornado, 53.8% of the area experiences EF0 level winds while only 1.7% experiences
352 EF5 level winds. To determine the spatial extent of each wind intensity level we calculate the
353 radius of each level surrounding the tornado as defined by the following equation.

$$354 \quad r_m = (\sum_{i=5}^m A_i) \times r_0 \quad (2)$$

355 where m is the EF level of the radius you want to calculate, A_i is the percentage of the tornado’s
356 area covered by winds at the i th EF level (defined in the EF Wind Field file, see Supplemental
357 Information for full details), r_0 is the radius of the EF0 winds (half the maximum width of the
358 tornado), and m is EF level. As the tornado moves across the study area it impacts any buildings
359 that fall within its wind field. Depending upon the intensity of the winds that each building
360 experiences they may suffer damage. Each building has a maximum EF level that it can
361 withstand (see Supplemental Information for full details), once that level is exceeded for a

362 building it is considered destroyed. For example, a one- to two-family home experiences total
363 destruction at EF4 level winds (McDonald and Mehta 2006); thus, any one- to two-family home
364 experiencing EF4 level winds or higher will be destroyed. The path that the tornado takes across
365 the study area can be set by the user by clicking on the interface at any two points representing
366 the starting and ending points for the tornado. If the user doesn't select the starting and ending
367 points, the tornado defaults to starting in the southwest corner of the study area and ends in the
368 northeast corner. As tornadoes tend to move from southwest to northeast in Oklahoma (Suckling
369 and Ashley 2006), we use the default setting for this study. See Table 2 for a listing of key
370 variables for the tornado agents.

371 Fatalities

372 Resident agents can be killed if they are in a destroyed building, a tipped car, or are lofted by the
373 tornado. Once an agent becomes impacted by the tornado's wind field the agent immediately
374 stops moving (we do this for simplicity, but we assume any person experiencing a tornado would
375 stop and shelter as best they can wherever they are once the tornado hits). We assess the fatality
376 status of the agent based on the maximum EF level winds they experience as well as the agent's
377 location at the time of impact. Agents who are in a FEMA-rated shelter or who have reached
378 their evacuation point (successfully escaped the at-risk area) are assumed to be safe. Agents who
379 are inside a building (either seeking refuge or not) are safe if the building is not destroyed. If the
380 building is destroyed, a random binary draw is performed weighted by the type of building the
381 agent is in (20% for mobile homes (Brooks and Doswell 2002) or 1% for other buildings (Brooks
382 et al. 2008; Prevatt et al. 2012)). For example, an agent who is inside a one- to two-family home
383 that is destroyed has a 1% chance of being killed (drawing 'yes'). Agents who are inside a car
384 are assumed killed if the car is tipped. Studies by Schmidlin et al. (2002) and Paulikas and

385 Schmidlin (2017) have suggested that about 4%, 15%, and 31% of cars will tip over in EF1 –
386 EF2, EF3 – EF4, and EF5 level winds respectively. We use those percentages as probabilities
387 that a car will be tipped if it is impacted by the respective wind intensities. A binary random
388 draw weighted by the wind intensity level (4% for EF1 – EF2, 15% for EF3 – EF4, and 31% for
389 EF5 level winds) is performed to determine if the car is tipped and the agent killed. For example,
390 an agent in a car experiencing EF4 level winds has a 15% chance of their car being tipped and
391 them being killed (drawing a ‘yes’). Agents who are outside are assumed killed if the wind is
392 strong enough to loft them (overcome the force of gravity) which happens around 177 – 217
393 km/h (Long and Weiss 1999; Agrawal 2000) (*i.e.*, EF2 – EF3 level winds (McDonald and Mehta
394 2006)). For our model, we assume agents who are outside are lofted at EF2 level winds. While
395 people have survived being lifted by tornadoes (Katsura and Conner 2002), it is assumed that
396 most would not be due to the potential damage to the body from debris as well as the damage
397 done by the fall afterward (Ono 2002). For simplicity, we do not consider indirect fatalities (*e.g.*,
398 death due to a fire in a damaged home (Brown et al. 2002)) and assume fatalities only occur in
399 the path of tornado.

400 Sensitivity analyses and model validation

401 To showcase TWISTER ABM’s performance, we conducted several sensitivity analyses to
402 determine how the model responded to variations in tornado intensity (EF level), lead time, time
403 of day (for a weekday), percentage of residences with shelters, and number of public shelters.
404 For all analyses (except where we are varying the specified parameter), we set the parameters as
405 defined in Table 3.

406 We vary the parameters for the sensitivity analyses as described in Table 4. We perform Kruskal-
407 Wallis tests to determine if there were significant differences between the group medians for the

408 fatality rate, mean trip duration for trips to refuges, shelters and evacuation points, and mean
409 response rate between the dependent variables (*e.g.*, tornado intensity). If significant differences
410 were found ($p \leq 0.05$), we then performed the post-hoc Dunn test (with Bonferroni adjustment)
411 (Dunn 1964), to determine which groups were different. We chose the non-parametric Kruskal-
412 Wallis test as many of the model output variables are non-normal for at least some of the groups.
413 The Dunn test is a common post-hoc test for use with the Kruskal-Wallis test and we use the
414 Bonferroni adjustment to the p-value to help reduce the probability of committing a type I error
415 (Dinno 2015).

416 We validate the model in two ways: comparing model travel time to expected trip duration
417 (estimated from Google Maps data) and by comparing the simulated fatality rate (per 1000
418 residents (‰)) living within the tornado's path) with the observed fatality rate for all significant
419 (EF2-3) and violent (EF4-5) tornadoes that hit within 100 km of Oklahoma between 1995 and
420 2020. For the travel time validation, we set the scenario to Scenario 5 (all agents evacuate) and
421 simulate two times of day (0200 LT and 1700 LT) to test travel time when traffic is near the
422 minimum and maximum. We set the number of agents to 100 and allowed them to choose their
423 own route to the nearest evacuation point. All other parameters are as in Table 1. After the
424 simulations completed, we used the Google Directions API (Google 2022) via the mapsapi
425 package in R (Dorman 2022) to calculate the estimated travel times, between the agent's starting
426 and ending points at 0200 LT and 1700 LT, using the pessimistic, optimistic, and best guess
427 traffic models to get a range of possible travel times. When the Google Directions API detected
428 multiple routes between the starting and ending points, we calculated the mean travel time over
429 all routes. While TWISTER ABM's traffic flow is overly simplified, we felt justified in using
430 Google Maps data as we were only interested in comparing travel times and not overall traffic

431 flow. Using Google Maps data we could ensure our travel times were realistic. We conducted a
432 paired Mann-Whitney test (Mann 1945; Mann and Whitney 1947) to determine if the simulated
433 and best guess travel times were statistically similar. We also calculated Pearson's correlation
434 coefficient between the simulated and best guess travel times to determine the degree of
435 association between the two and tested how often the simulated travel time fell between the
436 pessimistic and optimistic travel times.

437 For the fatality rate comparison, we start by selecting all tornado tracks for significant and
438 violent tornadoes, which occurred between 1995 and 2020, from the Storm Prediction Center's
439 SVRGIS database (SPC 2021). While we only use 2019 demographic data from the city of
440 Norman, Oklahoma for the agent specification, we felt justified in using 1995-2020 tornado
441 fatality data as we needed more than one year's worth of data for our analysis and a Kruskal-
442 Wallis test showed no significant differences between the fatality rates for the three decades
443 ($H = 1.152$, $p = 0.562$, $df = 2$). Using the *sf* package in R we estimated the damage path of
444 each tornado by creating a spatial buffer around the tornado tracks (the buffer width
445 corresponded to the reported tornado width). We then selected only the damage paths that fell
446 within 100 km of the state of Oklahoma and estimated the population residing in each path. We
447 performed the same task for each of the significant and violent tornadoes simulated during the
448 tornado intensity sensitivity test. To determine the population residing in the path we first created
449 a 1 km resolution grid across a 100 km spatial buffer surrounding the state of Oklahoma and
450 estimated the population in each grid cell for the 1990, 2000, 2010, and 2020 censuses (Manson
451 et al. 2021) using area-weighting (following the methodology of Ashley et al. (2014)). We then
452 estimate the population in the grid for the year of the tornado by linear interpolation between the
453 preceding and following census, years assuming a constant trend, as follows

$$P_Y = \begin{cases} P_{C1} + \frac{Y-Y_{C1}}{10}(P_{C2} - P_{C1}), & Y < 2020 \\ P_{2010} + \frac{Y-2010}{10}(P_{2020} - P_{2010}), & Y \geq 2020 \end{cases} \quad (3)$$

455 where Pop_{C1} and Pop_{C2} are the populations in the preceding and following census years
 456 respectively, P_{2010} and P_{2020} are the populations in 2010 and 2010 respectively, Y is the year of
 457 the tornado and Y_{C1} is the year of the preceding census. For each tornado, we performed a spatial
 458 intersection between the tornado path and the population grid and summed the population across
 459 the path. For the simulated tornadoes we assume the year is 2020. Once we have the population
 460 impacted by each tornado, we estimate the fatality rate as the number of fatalities divided by the
 461 population in the path (represented as fatalities per 1000 residents or ‰). We perform a Mann-
 462 Whitney test to determine if the mortalities are different between the observed and simulated
 463 significant and violent tornadoes and compare the summary statistics for fatality rate as well.

464

465 Effectiveness of shelter-in-place

466 To determine how the National Weather Service’s recommended protective action paradigm
 467 (shelter-in-place) compared to other protective action paradigms we ran a series of simulations in
 468 TWISTER ABM for each of the following scenarios: (1) everyone who responds to the warning
 469 (responders) seeks refuge, seeks shelter, or evacuates, (2) all responders evacuate, (3), all
 470 responders shelter-in-place, (4) all responders seek shelter only, (5) all agents evacuate, (6) all
 471 agents shelter-in-place, (7) all agents seek shelter, (8) all agents do nothing. We set all
 472 parameters, except the scenario which we varied, as in Table 1. We perform Kruskal-Wallis tests
 473 to determine if there were significant differences between the group medians for the fatality rate,
 474 mean trip duration for trips to refuges, shelters and evacuation points, and mean response rate

475 between the scenarios. If significant differences were found ($p \leq 0.05$), we then performed
476 Dunn tests (with Bonferroni adjustment), to determine which groups were different.

477 Results

478 General model behavior

479 Fig. 4 shows the model progression for a typical run of the TWISTER ABM (parameters set as in
480 Table 3) starting with the issuance of a tornado warning at time $t = 0$ minutes. Fig. 4a shows the
481 initial distribution of the agents (dots) at the simulated time (1700 LT on a weekday) based on
482 typical daily migration patterns (as defined by the American Time Use Survey). At this time,
483 53% of the agents are at home, 27% are at work, 8% are on the road, and the rest are visiting
484 friends, running errands/shopping or doing outdoor activities in a park. By seven minutes (Fig.
485 4b) the milling period has ended for many agents, and they have begun to take protective action.
486 By this time many have already completed their protective action (diamonds). By 15 minutes
487 (Fig. 4c), the tornado has formed outside the study area (black triangle) and by 20 minutes (Fig.
488 4d) it has entered the study area causing the first fatalities (x's). The grey shading represents the
489 damage path of the tornado with darker shades of grey indicating greater damage (stronger
490 winds). The tornado continues to track through the study area (Fig. 4e) causing more fatalities
491 until it exits the area (Fig. 4f) and dissipates at around 28 minutes. At the end of the simulation
492 the total number of fatalities and the time it took each agent to complete their protective action
493 (if they chose to act) are calculated to assess the severity of the simulated event. For this example
494 simulation, there were 29 fatalities (7.3 fatalities per 1000 agents) and the mean time to complete
495 a protective action was 14.1 minutes.

496 Model validation

497 Fatality rate

498 The mean number of fatalities for significant (EF2-3) and violent (EF4-5) tornadoes hitting
499 within 100 km of Oklahoma between 1995 and 2020 was 0.6 and 6.6 fatalities respectively (Fig.
500 5). The corresponding mean fatality rates were 1.8 fatalities per 1000 residents (‰) and 3.3‰
501 respectively. The mean number of fatalities for simulated significant and violent tornadoes in
502 Norman, Oklahoma in 2020 were 4.3 and 15.2 fatalities respectively. The corresponding mean
503 fatality rate was 1.3‰ and 2.2‰ respectively. We find that TWISTER ABM overestimates the
504 mean number of fatalities but underestimates the maximum number of fatalities as well as the
505 mean fatality rate. A Mann-Whitney test confirmed that the observed and simulated mortalities
506 for significant tornadoes were statistically different ($W = 832, p < 0.001$); however, it also
507 showed that the mortalities for violent tornadoes were similar ($W = 177, p = 0.33$). We believe
508 that the shorter simulated tornado paths (9.5 km (for all simulated tornadoes) vs 26.9 km for
509 observed significant and 50.1 km for observed violent tornadoes) may explain the lower
510 maximum mortalities for simulated tornadoes. While the mean mortalities are different between
511 the simulated and observed tornadoes, the overall distribution of the simulated mortalities does
512 fall within that of the observed mortalities. We maintain that this fact, combined with the
513 statistical similarity between the simulated and observed violent tornado mortalities, imply that
514 TWISTER ABM produces reasonable fatality estimates.

515 Travel time

516 To validate TWISTER ABMs ability to accurately capture travel times between locations within
517 the study area we compared simulated travel times (to the nearest evacuation point) for 100

518 random agents to the estimated travel times from the Google Directions API (using the best
519 guess traffic model) (Google 2022) for the same trips. A paired Mann-Whitney test showed that
520 the simulated and estimated travel times were statistically different for travel at both 0200 LT
521 ($V = 4831.5, p < 0.001$) and 1700 LT ($V = 3898.5, p < 0.001$). While the estimated and
522 simulated travel times are statistically different, we find that the Pearson's correlation coefficient
523 is strong ($R^2 = 0.71$) at 0200 LT and moderate ($R^2 = 0.65$) at 1700 LT (Fig. 6). We also find
524 that the simulated travel time falls between the estimated travel times, using the pessimistic and
525 optimistic traffic models, 27% of the time at 0200 LT and 55% of the time at 1700 LT. Given
526 that TWISTER ABM assumes a simplified road network with one-lane roads and 55 km/h speed
527 limits, we maintain that model simulates travel time reasonably well.

528 Sensitivity tests

529 Tornado intensity and width

530 Fig. 7 shows the sensitivity of the fatality rate, mean trip duration, and the response rate to the
531 tornado intensity and width. The mean fatality rate varied from 0‰ (EF0) to 4.8‰ (EF5) with
532 minimum and maximum mortalities of 0‰ (EF) and 9.8‰ (EF5) respectively. A Kruskal-Wallis
533 test showed that the fatality rate was sensitive to changes in the tornado intensity ($H = 109.46,$
534 $p < 0.001, df = 5$). The post-hoc Dunn test showed that the fatality rate significantly increased
535 between EF0 and EF3 ($p < 0.001$) and between EF3 and EF5 ($p = 0.008$). The mean of the
536 mean trip durations varied between 3.0 (EF0) and 3.4 minutes (EF4) with minimum and
537 maximum mean trip durations of 2.9 (EF0) and 3.8 minutes (EF5) respectively. The mean trip
538 duration was also sensitive to changes in tornado intensity ($H = 53.92, p < 0.001, df = 5$)
539 with significant increases in duration between EF0 and EF3-5 ($p < 0.001$), EF1 and EF3 ($p =$
540 0.007), EF1 and EF4-5 ($p < 0.001$) and EF2 and EF4-5 ($p = 0.002$). The mean response rate

541 varied from 56.9% (EF0) to 62.2% (EF5) with minimum and maximum response rates of 55.3%
542 (EF0) and 64.1% (EF5) respectively. The response rate was sensitive to tornado intensity as well
543 ($H = 88.96$, $p < 0.001$, $df = 5$) with significant increases in the rate between EF0 and EF3
544 ($p < 0.001$) and EF2 and EF5 ($p = 0.002$). While for each output variable the differences
545 between the values for each consecutive EF level were not always significant, the general trend
546 for each variable was an increase with increasing tornado intensity.

547 Time of day

548 Fig. 8 shows the sensitivity of the fatality rate, mean trip duration, and the response rate to the
549 time of day. The mean fatality rate varied from 5.2‰ (0100 LT) to 6.2‰ (2100 LT) with
550 maximum and minimum mortalities of 3‰ (0100 LT) and 10.5‰ (2100 LT) respectively. The
551 fatality rate was not sensitive to the time of day ($H = 3.38$, $p = 0.64$, $df = 5$). The mean of the
552 mean trip durations varied from 3.2 (1300 LT) to 3.7 minutes (0500 LT) with minimum and
553 maximum mean trip durations of 2.9 (0900 LT) and 4.1 minutes (0500 LT) respectively. The
554 mean trip duration was sensitive to the time of day ($H = 71.85$, $p < 0.001$, $df = 5$) with
555 significant decreases between each of 0900 LT and 2100 LT ($p < 0.001$), 1300LT and 2100 LT
556 ($p < 0.001$), and 1700LT and 2100 LT ($p = 0.02$) and significant increases between 0100 LT
557 and 0900LT ($p < 0.001$), 0100 LT and 1300 LT ($p < 0.001$), 0100 LT and 1700 LT ($p =$
558 0.002), 0500 LT and 0900 LT ($p < 0.001$), 0500 LT and 1300 LT ($p < 0.001$), 0500 LT and
559 1700 LT ($p = 0.002$). The mean trip duration followed the mean trip distance with greater
560 distances (and durations) in the evening and overnight hours. The mean response rate varied
561 from 41.4% (0100 LT) to 61.9% (1700 LT) with minimum and maximum response rates of
562 39.8% (0100 LT) and 63.2% (1700 LT) respectively. The response rate is also sensitive to time
563 of day ($H = 107.80$, $p < 0.001$, $df = 5$) with a significant increase between 0100 LT and 1300

564 LT ($p < 0.001$) and a significant decrease between 1700 LT and 2100 LT ($p < 0.001$). We
565 found the response rate was lowest when more agents were at home asleep (0100 LT – 0500 LT)
566 and highest when more people were at home awake (1700 LT).

567 Lead time

568 Fig. 9 shows the sensitivity of the fatality rate, mean trip duration, and the response rate to the
569 lead time. The mean fatality rate varied from 4.5‰ (60-minute lead time) to 6.0‰ (5-minute
570 lead time) with minimum and maximum mortalities of 1.8‰ (60-minute lead time) and 12‰
571 (15-minute lead time) respectively. The fatality rate was sensitive to the lead time ($H = 13.39$,
572 $p = 0.02$, $df = 5$) with a significant decrease between 5- and 60-minute lead times ($p = 0.01$).
573 The mean of the mean trip durations varied from 2.8 (0-minute lead time) to 4.3 minutes (60-
574 minute lead time) with minimum and maximum mean trip durations of 2.6 (0-minute lead time)
575 and 6.5 minutes (60-minute lead time) respectively. The mean trip duration was sensitive to the
576 lead time ($H = 98.07$, $p < 0.001$, $df = 5$) with significant increases between 0 and 15-60
577 minutes ($p < 0.001$), 5 and 30-60 minutes ($p < 0.001$), and 15 and 45-60 minutes ($p < 0.005$).
578 The mean response rate varied between 45.7% (0-minute lead time) and 65.4% (60-minute lead
579 time) with maximum and minimum response rates of 44.2% (0-minute lead time) and 67.2% (45-
580 minute lead time) respectively. The response rate is also sensitive to lead time ($H = 106.44$, $p <$
581 0.001 , $df = 5$) with significant increases between 0 and 15 minutes ($p = 0.002$) and 15 and 60
582 minutes ($p < 0.001$).

583 Shelter availability

584 Fig. 10 shows the sensitivity of the fatality rate, mean trip duration, and the response rate to the
585 percentage of residential buildings with shelters. The mean fatality rate varied from 5.0‰ (40%

586 of residences) to 6.2‰ (1% of residences) with minimum and maximum mortalities of 2.5‰
587 (10% and 20% of residences) and 10.5‰ (1% of residences) respectively. The fatality rate was
588 not sensitive to the percentage of residential buildings with shelters ($H = 7.59$, $p = 0.18$, $df =$
589 5). The mean of the mean trip durations varied from 3.2 (80% of residences) to 3.4 minutes (5%
590 of residences) with minimum and maximum mean trip durations of 3.0 (80% of residences) and
591 3.9 minutes (5% of residences) respectively. The mean trip duration was sensitive to the
592 percentage of residential buildings with shelters ($H = 25.44$, $p < 0.001$, $df = 5$) with a
593 significant decrease between 5% and 80% ($p < 0.001$), 10% and 80% ($p < 0.001$), and 20%
594 and 80% ($p = 0.02$). We expected that increasing the number of residential shelters would
595 reduce travel time as agents who were seeking shelter had more options. Those agents who were
596 at home when they made their decision would be less likely to have to leave home to reach a
597 shelter as the number of residential shelters increased. The mean response rate varied from
598 61.8% (80% of residences) to 62.1% (5% and 10% of residences) with minimum and maximum
599 response rates of 60.0% (5% of residences) and 64.3% (80% of residences) respectively. The
600 response rate is not sensitive to the percentage of residential buildings with shelters ($H = 4.32$,
601 $p = 0.50$, $df = 5$). We did not expect the response rate to be impacted by the number of
602 residential shelters as residential shelters are only available to the occupant of that residence and
603 increasing residential shelters would not make more shelters available for each agent.

604 Fig. 11 shows the sensitivity of the fatality rate, mean trip duration, and the response rate to the
605 number of public shelters. The mean fatality rate varied from 5.0‰ (1000 and 1800 shelters) to
606 5.6‰ (50 shelters) with minimum and maximum mortalities of 2.5‰ (200 shelters) and 9.3‰ (5
607 shelters) respectively. The fatality rate was not sensitive to the number of public shelters ($H =$
608 4.12, $p = 0.53$, $df = 5$). The mean of the mean trip durations varied from 2.8 (1000 shelters) to

609 2.3 minutes (5 and 20 shelters) with minimum and maximum mean trip durations of 2.7 (1000
610 shelters) and 3.7 minutes (5 shelters) respectively. The mean trip duration was sensitive to the
611 number of public shelters ($H = 94.48$, $p < 0.001$, $df = 5$) with significant increases between 5
612 and 200+ shelters ($p < 0.001$), 20 and 200+ shelters ($p < 0.001$), 50 and 200 shelters ($p =$
613 0.02), and 50 and 1000+ shelters ($p < 0.001$). The mean response rate varied from 62.0% (50
614 and 1000 shelters) to 62.3% (1800 shelters) with minimum and maximum response rates of
615 60.3% (200 shelters) and 64.8% (200 shelters) respectively. The response rate is not sensitive to
616 the number of public shelters ($H = 4.62$, $p = 0.46$, $df = 5$). While not statistically significant,
617 these findings are also in line with the literature which suggests that the presence of shelters
618 reduces fatalities (Merrell et al. 2002; Simmons and Sutter 2007) and increases in shelter
619 availability can lead to increased self-efficacy which can increase tornado warning response (Ash
620 2017; Huntsman et al. 2021; Jauernic and Van Den Broeke 2017).

621 Effectiveness of shelter-in-place

622 To determine how effective shelter-in-place was at reducing fatality rate and travel time,
623 compared to other protective action paradigms, we ran a series of simulations in TWISTER
624 ABM for each of the scenarios 1 – 8. The results can be found in Fig. 12. Through a series of
625 Kruskal-Wallis tests, we found that the fatality rate ($W = 115.0$, $p < 0.001$, $df = 7$) and mean
626 completion time (time required to reach the selected protective action destination; $W = 127.4$,
627 $p < 0.001$, $df = 6$) were sensitive to the selected protective action scenario. The overall fatality
628 rates, among all scenarios, for agents by protective action type were 5.5‰ (taking no action),
629 3.3‰ (seeking refuge in the nearest sturdy building), 15.3‰ (seeking shelter in a FEMA-rated
630 shelter), and 10.5‰ (fleeing the area). The fatality rate was lowest for Scenario 6 (everyone
631 shelters-in-place; 2.4‰) and highest for Scenario 4 (all of those who respond to the warning seek

632 shelter; 15.4‰; this difference was statistically significant by a Dunn test ($p < 0.001$), a 6.6x
633 reduction in fatality rate for the shelter-in-place scenario. The high fatality rate in Scenario 4 was
634 a result of all responding agents seeking shelter in their own homes (if they have a shelter) or in a
635 limited number of public shelters (20). This resulted in significant traffic jams leading to the
636 shelters and meant more people were stuck on the road when the tornado hit. Two of the three
637 lowest mortalities were for shelter-in-place scenarios; however, interestingly, the second lowest
638 fatality rate (4.0‰) was for the scenario where no one responds. While this may seem
639 counterintuitive, the fact that most agents (who are not taking protective action) are indoors
640 means that most agents have some protection from the tornado, reducing the likelihood of death.
641 The mean of the mean completion times was highest for Scenario 2 (14.3 minutes) and lowest
642 for Scenario 6 (6.7 minutes; this difference was significant by a Dunn test ($p < 0.001$)).
643 Scenarios 4 and 7 have some of the lowest mean completion times (9.2 and 7.4 minutes
644 respectively); however, they also have the lowest mean completion rates (percentage of agents
645 who complete their protective action; 15.6% and 18% respectively). This is because so many of
646 the agents were traveling to the same sheltering destination creating large traffic jams allowing
647 fewer agents to reach their destinations. Scenario 6 had the greatest mean percentage of agents
648 completing their protective action by the time the lead time expired (within 15 minutes; 93%)
649 while Scenario 4 had the lowest mean percentage (11.7%; other than for Scenario 8 when no one
650 responded). For each simulation in the experiment, nearly half, or more, of the agents who
651 successfully completed their protective action by the end of the model run, did so before the
652 tornado formed.

653 Discussion and Conclusion

654 We developed the Tornado Warning-Induced Shelter, Travel, and Evacuation Response Agent-
655 Based Model (TWISTER ABM) as a framework for studying protective action behaviors during
656 tornado warnings. We found that the simulated fatality rate was sensitive to changes in tornado
657 intensity and width, and lead times but not sensitive to start times or the number of shelters
658 available.

659 The increase in simulated fatality rate with increasing tornado intensity was in line with the
660 literature which suggests that stronger tornadoes cause more fatalities (Agee and Taylor 2019;
661 Anderson-Frey and Brooks 2019; Fricker 2020), cause more people to flee the building they are
662 in (to find a safer location) (Ash et al. 2020; Casteel 2018), and are more likely to prompt a
663 person to take protective action (Casteel 2018; Johnson et al. 2021).

664 It is not surprising that the fatality rate was not sensitive to the time of day as there is much
665 uncertainty on whether an agent will find themselves in the path of the tornado. We expected the
666 fatality rate to be highest around 1700 LT when rush hour traffic would increase trip duration,
667 and lowest between 0100 LT and 0500 LT when more people would be inside asleep. While the
668 fatality rate was high at 1700 LT, we found the highest fatality rate at 2100 LT and high
669 mortalities during the overnight hours. These results follow the findings in the literature which
670 states that nocturnal tornadoes are more likely to cause fatalities (Ashley et al. 2008; Simmons
671 and Sutter 2009), less likely to be warned (Anderson-Frey and Brooks 2021), and less likely to
672 be responded to (Krocak et al. 2021; Mason et al. 2018) than those that occur during the day.
673 Also, in the model, people are more likely to leave their homes to seek shelter elsewhere in the
674 evening than during the day. This led to greater trip distances and durations putting the agents at

675 greater risk and leading to a higher fatality rate. The increase in the duration during the day was
676 due to increases in the likelihood of evacuation with more agents on the road traveling home
677 from work.

678 We expected shorter lead times to result in greater fatality rate as the agents would have less time
679 to take protective action. It was interesting that the mean fatality rate was highest at a 5-minute
680 lead time and the maximum value was highest at a 15-minute lead time. We believe that that the
681 higher fatality rate at these times were because more agents had time to begin traveling which
682 increased their risk by placing them outside or on the road. There is no physical reason why the
683 mean trip duration should increase with lead time; however, we assume this increase is due to the
684 increase in the number of agents responding.

685 We expected the response rate to increase with lead time as the agents had more time to take
686 action. These findings are in line with the literature which suggests that greater lead time results
687 in fewer fatalities and greater response rates (Hoekstra et al. 2011; Simmons and Sutter 2008). In
688 the model, lead time does not influence the decision-making process, it merely gives the agents
689 longer to respond before the tornado arrives. This results in greater response rates for each
690 increase in lead time. In reality, lead times longer than 15-30 minutes can result in people
691 underestimating their risk and waiting until it is too late to respond (Simmons and Sutter 2008).

692 We expected that increasing the number of residential shelters would reduce the fatality rate at
693 least somewhat. It is not surprising that the difference is not significant as each agent can only go
694 to a shelter in their own home no matter how many residential shelters exist.

695 Our sensitivity tests showed that fatality rate, trip completion times, and response rates behave as
696 expected with varying tornado intensities, lead times, and start times. We also showed that

697 TWISTER ABM produces reasonable mortalities and travel times when compared to real world
698 data.

699 We found that both shelter-in-place scenarios (all responding agents shelter-in-place (Scenario 3)
700 and everyone shelters-in-place (Scenario 6)) were in the bottom three in terms of fatality rate and
701 mean completion times. Conversely, we found that both scenarios where agents traveled to
702 FEMA-rated shelters (all responding agents seek shelter (Scenario 4) and all agents seek shelter
703 (Scenario 7)) were the highest in terms of fatality rate with less than 25% of agents completing
704 their trips to shelter. This suggests that shelter-in-place does indeed save lives (reduces fatalities
705 by a factor of 6.6 compared to seeking shelter in a FEMA-rated shelter), while having many
706 people travel to a limited number of shelters can cause traffic to slow down significantly and
707 leave more people exposed in vehicles to an approaching tornado. Many communities in the state
708 of Oklahoma, including Norman, have recognized this fact and closed all public shelters (Dean
709 2013). Our finding that Scenario 8 (where no agents respond) had the second lowest fatality rate
710 was concerning; however, the fact that most people stayed indoors in this scenario may explain
711 why the fatality rate was so low. Studies have indicated that even in violent tornadoes, the per
712 building fatality rate for destroyed one- to two-family homes is only 0.1% - 1.9% (Brooks et al.
713 2008; Prevatt et al. 2012). Among the building types that the NWS uses as damage indicators,
714 for its tornado damage surveys, only small barns and outbuildings and single-wide and double-
715 wide mobile homes suffer catastrophic damage in EF2 level winds (McDonald and Mehta 2006).
716 Less than 5% of reported tornadoes between 1950 and 2020 have had maximum intensities
717 greater than EF2 (SPC 2021) and of those only an estimated 7% (EF3) – 12% (EF5) of their
718 damage path area experienced wind speeds exceeding 217 km/h (EF3+ level) (Ramsdell et al.
719 2007). Despite the likelihood of death in mobile homes being considerably higher (15 – 20 times

720 higher than for permanent homes according to studies by Brooks and Doswell (2002) and
721 Simmons and Sutter (2010)), it would not be surprising for most people in tornado-impacted
722 buildings to survive given less than 0.1% of the city of Norman is zoned for mobile homes (City
723 of Norman 2021).

724 One limitation of this study is that in the model is that there is no distinction between agents who
725 are indoors and seeking refuge and those who are just indoors. This distinction was omitted from
726 the model as the authors are aware of no studies on indoor fatality rates that distinguish between
727 those who were seeking refuge and those who were not. In reality, a person who is asleep in bed
728 is likely at greater risk than someone who is seeking refuge in an interior room on the lowest
729 level in the house. Studies on tornado-related fatality rate suggest that being struck by an object,
730 thrown, or crushed by rubble are the leading causes of death in a tornado and these sorts of
731 injuries are more likely when one is prone and near an exterior wall (Daley et al. 2005; Chiu et
732 al. 2013).

733 Another limitation of this study is in the damage indicator assignment method used for the
734 building points dataset. We make a few simple assumptions regarding how the damage indicator
735 relates to the building's size and zoning classification. We chose a simple method for illustration
736 purposes; however, more rigorous approaches (e.g., machine learning algorithms) could be
737 applied to assess the damage indicator more accurately for each building in the study area. Kim
738 et al. (2022) used a random forest algorithm to assess the building type for residential buildings
739 in Oklahoma City, OK. Such a method could potentially be adapted to assess building types for
740 other municipal zones (e.g., industrial, commercial) in other cities. While our approach was
741 simple, we believe that, given that most buildings do not suffer maximum damage until they
742 experience EF4+ level winds (McDonald and Mehta 2006) and most buildings in the model will

743 not be destroyed until the wind speed reaches EF4 level, the building dataset is representative of
744 the real world. Additionally, for simplicity, we assume that all non-residential buildings are open
745 to the public at the time of the tornado. In reality, most commercial buildings are only open
746 during certain hours of the day and other buildings, such as factories and government buildings,
747 may not be open to the public at any time. We used this assumption as we had no information on
748 building hours or the type of activity conducted within the buildings. Future studies may address
749 this limitation by identifying the locations of businesses within the city of Norman to have a
750 better idea of building availability.

751 In the model runs for this study, agents can only shelter in a residential building it is their home.
752 In reality, neighbors and friends will sometimes allow a person to shelter in their home or storm
753 shelter. TWISTER ABM has the capability to extend residential shelter availability to include
754 neighboring residences or random residences (to represent friends' homes). Future studies will
755 investigate how changing the residential shelter availability influences fatality rate. Such studies
756 could determine if encouraging neighbors to open their homes could result in significantly fewer
757 fatalities. The Tornado Warning-Induced Shelter, Travel, and Evacuation Response Agent-Based
758 Model shows promise as a tool for studying travel behavior during tornado warnings. Our
759 sensitivity tests showed that fatality rate, trip completion times, and response rates behave as
760 expected with varying tornado intensities, lead times, and start times. We also showed that
761 TWISTER ABM produces reasonable mortalities and travel times when compared to real world
762 data. We used TWISTER ABM to quantify the value of the National Weather Service's shelter-
763 in-place paradigm in saving lives. We believe that tools like TWISTER ABM can be used to
764 better inform emergency managers on the risks and potential consequences of traveling when

765 tornado warnings are active. Such knowledge can help emergency managers improve their
766 planning with regard to opening public shelters and how they communicate risk to the public.

767

768 Data Availability Statement

769 All data and code used in the analysis (including the TWISTER ABM model code) are available
770 upon reasonable request from the authors.

771 Acknowledgements

772 Funding was provided by NOAA/Office of Oceanic and Atmospheric Research under NOAA-
773 University of Oklahoma Cooperative Agreement #NA16OAR4320115, U.S. Department of
774 Commerce.

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Tables

1038

Table 1. Key variables for resident agents and their implementation in TWISTER ABM.

Variables	Type	Definition	Notes
age	static	Resident's age group	Weighted random draw based on 2019 Norman population
ethnicity	static	Resident's ethnic group	Weighted random draw based on 2019 Norman population
race	static	Resident's race	Weighted random draw based on 2019 Norman population
speed	dynamic	Resident's current speed (patches/tick)	Varies when resident is on foot or in car
dead?	dynamic	Resident's death status	Binary flag (dead = true, alive = false)
evacuated?	dynamic	Resident's evacuation status	Binary flag (evacuated = true, not evacuated = false)
max_ef	dynamic	Maximum wind speed experienced by resident	Wind speed is reported as an EF level
warn_rcv	static	Probability that the resident will receive a warning	Random normal draw based on WX Survey data
warn_comp	static	Probability that the resident will understand a warning	Random normal draw based on WX Survey data
warn_resp	static	Probability that the resident will respond to a warning	Random normal draw based on WX Survey data
risk_life	static	Probability that resident will switch routes or destinations if passing close to a tornado	Random normal draw with a mean of 50% and a standard deviation of 10%
milltime	static	Milling time before the resident makes a decision (in seconds)	Random normal draw from Durage et al. (2014) survey data
action	dynamic	Protective action taken by the agent (e.g., Do Nothing, Evacuate) (string)	Weighted random draw from WX Survey data
evac_start	dynamic	Time when the resident started moving to shelter or evacuation point (in minutes)	
evac_end	dynamic	Time when the resident arrived at their destination (in minutes)	
evac_dur	dynamic	Duration of evacuation (in minutes)	
evac_dist	dynamic	Distance traveled to destination (in meters)	
location	dynamic	The resident's current location type	Location types include car, outside, refuge, etc.

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1041 **Table 2.** Key variables for tornado agents and their implementation in TWISTER ABM.

Variables	Type	Definition	Notes
ef0_radius	static	Radius of EF0 wind field (in patches)	From Ramsdell and Rishel (2007)
ef1_radius	static	Radius of EF1 wind field (in patches)	From Ramsdell and Rishel (2007)
ef2_radius	static	Radius of EF2 wind field (in patches)	From Ramsdell and Rishel (2007)
ef3_radius	static	Radius of EF3 wind field (in patches)	From Ramsdell and Rishel (2007)
ef4_radius	static	Radius of EF4 wind field (in patches)	From Ramsdell and Rishel (2007)
ef5_radius	static	Radius of EF5 wind field (in patches)	From Ramsdell and Rishel (2007)
speed	static	Speed of tornado (in patches/tick)	
path_len	dynamic	Length of tornado path (in km)	

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1044 **Table 3.** Standard parameter settings for TWISTER ABM.

Parameter	Value
<i>Scenario</i>	Scenario 1 (everyone who responds to the warning seeks refuge, seeks shelter, or evacuates)
<i>Monte Carlo Simulations</i>	20
<i>Time</i>	1700 LT (on a weekday)
<i>Time Delay for Additional Background Traffic Agents</i>	10 s
<i># of Agents</i>	4000
<i>% of Residences with Shelter</i>	10%
<i># of Public Shelters</i>	20
<i>Tornado Intensity</i>	EF5
<i>Tornado Width</i>	1.6 km
<i>Tornado Speed</i>	45.1 km/h
<i>Tornado Lead Time</i>	15 min

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1047 **Table 4.** Parameter settings and the corresponding values used in each sensitivity analysis.

Sensitivity Analysis	Parameter	Values
Time of Day	<i>Time</i>	0100 LT, 0500 LT, 0900 LT, 1200 LT, 1700LT, 2100 LT
Tornado Intensity	<i>Tornado Intensity</i>	EF0, EF1, EF2, EF3, EF4, EF5
	<i>Tornado Width</i>	49.8 m, 154.5 m, 318.2 m, 600.8 m, 872.3 m, 1414.6 m
Tornado Lead Time	<i>Tornado Lead Time</i>	0 min, 5 min, 15 min, 30 min, 45 min, 60 min
Residential Shelter Availability (% of total Residential Buildings)	<i>% of Residences with Shelter</i>	1%, 5%, 10%, 20%, 40%, 80%
Public Shelter Availability (# of Buildings)	<i># of Public Shelters</i>	5, 20, 50, 200, 1000, 1800

1048 Source: Storm Prediction Center's (SPC) SVRGIS (SPC 2021).

1049 Mean tornado widths are for the period of 1995 to 2020. For the tornado intensity sensitivity test the tornado
 1050 intensity and tornado width parameters vary together simultaneously.

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1052 **Figure Captions**

1053 **Fig. 1.** The interface of the tornado warning-induced shelter, travel and evacuation response
1054 agent-based model (TWISTER ABM) in NetLogo.

1055 Note: The left panel contains the adjustable parameters for the simulations, including parameters
1056 related to the number of residential and public shelters, parameters for the GM car-following
1057 model, pedestrian speed, tornado intensity, width, and speed, and whether background traffic is
1058 included in the simulation. A visualization of the simulation as it unfolds can be seen in the
1059 center panel. The damage path of the tornado is represented by grey shading with darker color
1060 cells experiencing higher wind speeds. A black tornado icon represents the current position of
1061 the center of the tornado. Buildings are represented as squares with small squares corresponding
1062 to buildings that are not FEMA-rated shelters (refuges) and large squares corresponding to
1063 FEMA-rated shelters (shelters). Throughout the shape representing the agents changes as their
1064 status changes. Small x's represent fatalities. Flags represent agents who have successfully
1065 completed their protective action. Circles represent agents who are monitoring the situation.
1066 Triangles represent agents who are seeking refuge (small triangles) or seeking shelter (large
1067 triangles). Arrow heads represent agents who are evacuating. The right panel shows simulation
1068 results including the total number of fatalities by location, the percentage of agents evacuated by
1069 protective action type, and the distribution of protective action completion times.

1070 **Fig. 2.** Flowchart for typical TWISTER ABM model run.

1071 Note: Model processes are the light grey rounded rectangles. Decisions are grey diamonds and
1072 the protective action types are the dark grey rounded rectangles.

1073 **Fig. 3.** Study area and location within Norman, Oklahoma.

1074 Note: In panel (a), building points that are circles are buildings that do not have FEMA-rated
1075 shelters (refuges) while ones that are triangles are buildings with FEMA-rated shelters (shelters).
1076 Evacuation points are represented as squares and the local roads are the black lines. In panel (b),
1077 we see the city of Norman, Oklahoma (shaded light grey) as well as the neighboring
1078 communities (with Moore shaded in grey) with all primary and secondary roads as black lines.
1079 The location of the study area within Norman is defined by the solid outline. (All map data is
1080 from the U.S. Census Bureau (2010)).

1081 **Fig. 4.** Snapshots of a TWISTER ABM simulation

1082 Note: Each run begins with the issuance of a tornado warning (a) and ends with the tornado
1083 passing out of the study area and dissipating (f). Panel a shows the initial distribution of the
1084 agents (dots) based on the American Time Use Survey data for the hour of the simulation (1700
1085 LT in this case). Agents are distributed to building locations, points outdoors, or points along the
1086 road network. By 15 minutes (b and c), the tornado has formed outside the study area and many
1087 agents have successfully completed their protective action (diamonds). By 24 minutes (c and d)
1088 the tornado has advanced into the study area (its path is marked by the grey shaded cells with the
1089 darker colors indicating stronger winds) and caused the first fatalities (x's). The model run ends
1090 with the tornado passing out of the study area and dissipating (f).

1091 **Fig. 5.** Fatality rate for observed and simulated significant and violent tornadoes.

1092 Note: Fatality rate is in fatalities per 1000 residents living in the path of the tornado. Observed
1093 values are for tornadoes hitting within 100 km of Oklahoma during the 1995 – 2020 time period.

1094 **Fig. 6.** Travel time comparison between TWISTER ABM and Google estimated travel times.

1095 Note: Comparisons are for 0200 LT (a) and 1700 LT (b). Linear trend line with the regression
1096 equation and Pearson's correlation coefficient are added for reference. Estimated travel times are
1097 calculated using the mapsapi R package (Dorman 2022) and the Google Directions API (Google
1098 2022) with the best guess traffic model.

1099 **Fig. 7.** Model sensitivity to tornado intensity and width.

1100 Note: Sensitivity is measured by fatality rate (‰) (a), mean trip duration for trips to refuges,
1101 shelters, or evacuation points (minutes) (b), and percentage of agents taking protective action (c).
1102 Bold lines represent the median values. Boxes show the interquartile range (25th to 75th
1103 percentiles) with whiskers extending to 1.5 times the interquartile range.

1104 **Fig. 8.** Model sensitivity to time of day.

1105 Note: All panels are as in Fig. 7.

1106 **Fig. 9.** Model sensitivity to lead time.

1107 Note: All panels are as in Fig. 7.

1108 **Fig. 10.** Model sensitivity to residential shelter availability.

1109 Note: All panels are as in Fig. 7.

1110 **Fig. 11.** Model sensitivity to public shelter availability.

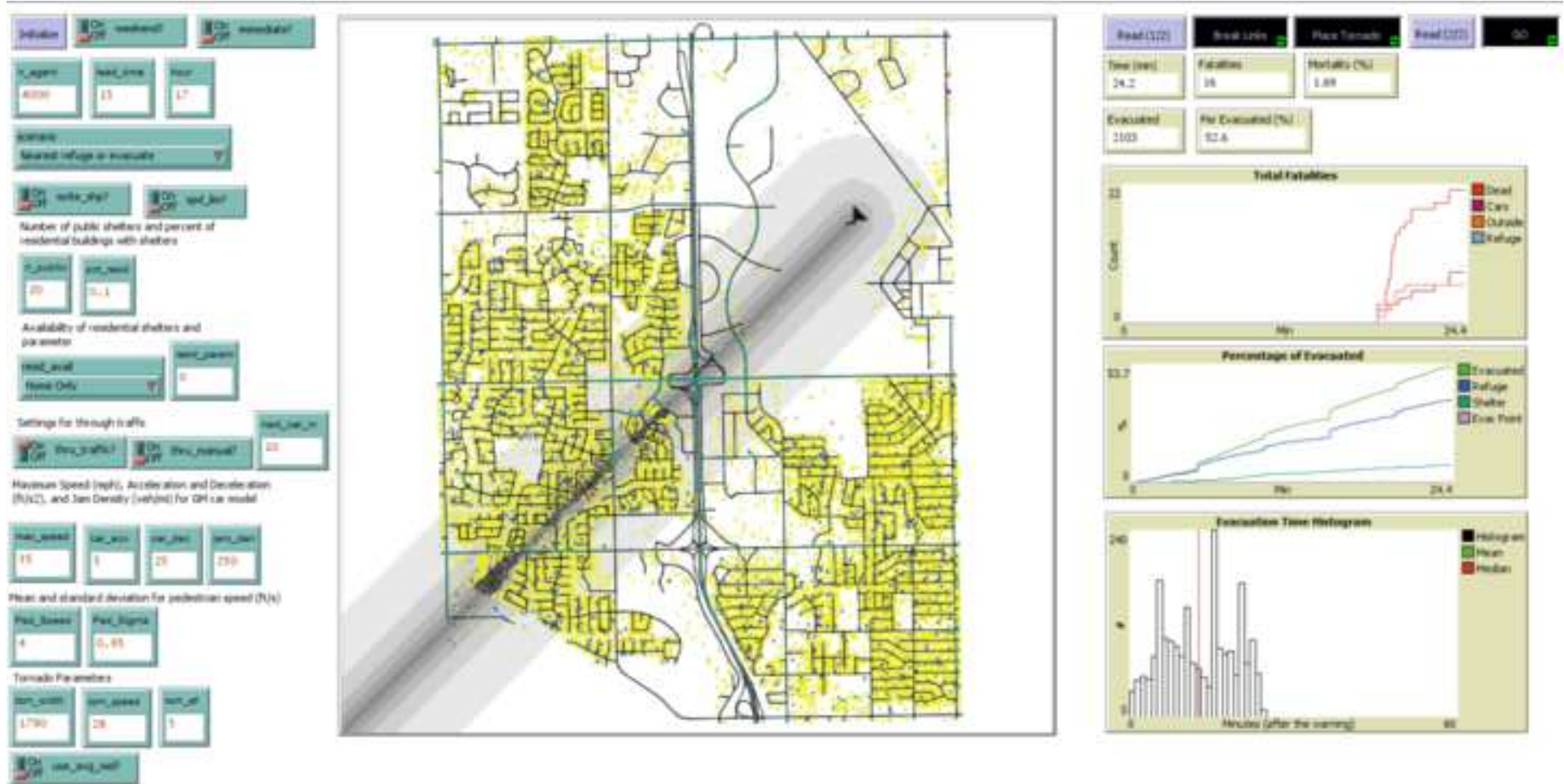
1111 Note: All panels are as in Fig. 7.

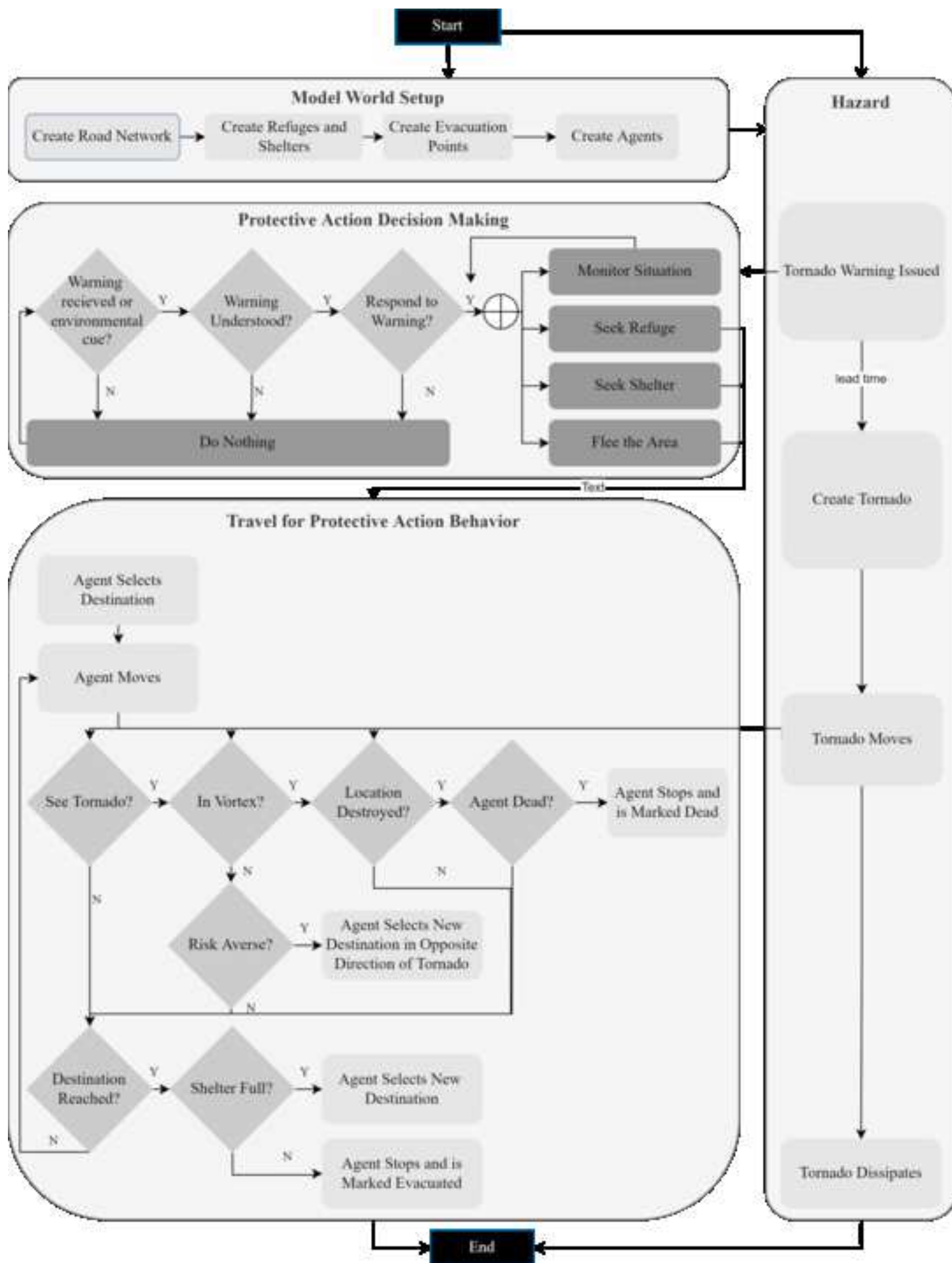
1112 **Fig. 12.** Sensitivity of model output to eight different protective action scenarios

1113 Note: Measures include fatality rate (‰) (a), percentage of agents taking (triangles) and
1114 completing (inverted triangles) protective action (b), mean completion time (time required to
1115 reach the protective action destination) (minutes) (c), and the percentage of agents completing

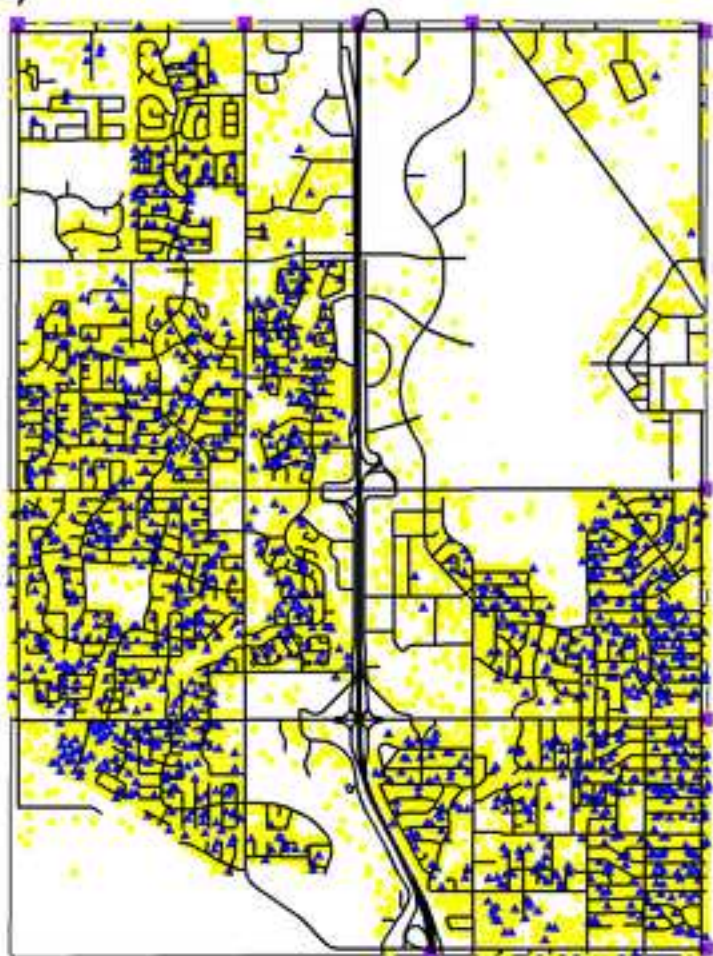
1116 their protective action within 15 minutes out of all agents (triangles) and out of those that
1117 completed their protective action (inverted triangles) (d). Bold lines represent the median values.
1118 Boxes show the interquartile range (25th to 75th percentiles) with whiskers extending to 1.5 times
1119 the interquartile range. Scenarios are as follows: (1) everyone who responds to the warning
1120 (responders) seeks refuge, seeks shelter, or evacuates, (2) all responders evacuate, (3), all
1121 responders shelter-in-place, (4) all responders seek shelter only, (5) all agents evacuate, (6) all
1122 agents shelter-in-place, (7) all agents seek shelter, (8) all agents do nothing.

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a)



b)

